



**Notice of a public meeting of
Economy & Place Scrutiny Committee**

- To:** Councillors Pavlovic (Chair), Richardson (Vice-Chair), D'Agorne, Hunter, Mason, D Myers and Steward
- Date:** Tuesday, 25 September 2018
- Time:** 5.30 pm
- Venue:** The Thornton Room - Ground Floor, West Offices (G039)

AGENDA

1. Declarations of Interest

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda.

2. Minutes

(Pages 1 - 6)

To approve and sign the minutes of the Economy and Place Scrutiny Committee meeting held on 24 July 2018.

3. Public Participation

It is at this point in the meeting that members of the public who have registered their wish to speak can do so. The deadline for registering is by **5.00pm on Monday 24 September 2018.**

Members of the public may speak on an item on the agenda or an issue within the Committee's remit. To register, please contact the Democracy Officer responsible for the meeting (the contact

details are available at the foot of the agenda).

Filming or Recording Meetings

Please note that, subject to available resources, this meeting will be filmed and webcast, or recorded, including any registered public speakers, who have given their permission. This broadcast can be viewed at <http://www.york.gov.uk/webcasts>.

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The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at http://www.york.gov.uk/download/downloads/id/11406/protocol_f_or_webcasting_filming_and_recording_of_council_meetings_20160809.pdf

4. 2018/19 Finance & Performance Monitor 1 Report (Pages 7 - 14)

This report provides details of the 2018/19 forecast outturn position for both finance and performance across services within the Economy and Place Directorate. The paper incorporates data to July 2018 as reported to Executive on 30 August 2018.

5. Flood Defences Action Plan - Biannual Update (Pages 15 - 30)

This report presents an update on the work of the Environment Agency to renew existing and provide new flood defences across the city, following the flooding in December 2015. Members are asked to provide feedback on progress to date.

6. Update on Recycling of Waste (Pages 31 - 36)

This report sets out the current performance in relation to collection and disposal of kerbside recycling.

7. **Economic Health of the City Centre** (Pages 37 - 44)
This report presents an update on the Economy of York City Centre.
8. **Work Plan 2018/19** (Pages 45 - 46)
Members are asked to consider the Committee's work plan for the municipal year.
9. **Urgent Business**
Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officer: Angela Bielby

Contact Details:

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For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی میا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

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City of York Council

Committee Minutes

Meeting	Economy & Place Scrutiny Committee
Date	24 July 2018
Present	Councillors Pavlovic (Chair), Richardson (Vice-Chair), D'Agorne, Hunter, Mason, D Myers and Steward

8. Declarations of Interest

Members were asked to declare, at this point in the meeting, any personal interests, not included on the Register of Interests, or any prejudicial or disclosable pecuniary interests they may have in respect of business on the agenda. Cllr Mason declared an interest as an appointee to the Make it York (MiY) Board. No further interests were declared.

9. Minutes

Upon referring to compost available from Yorganics, a Member asked for clarification on whether green waste 'was not of a sufficient quality to be sold' as recorded under minute 55 of the meeting held on 26 June 2018. Furthermore, in response to an update on an action arising at that meeting, the Scrutiny Officer confirmed that a map showing CYC and privately owned shops in the city centre would be provided to the Committee.

Resolved: That the minutes of the meeting of the Economy and Place Scrutiny Committee held on 26 June 2018 be approved and signed by the Chair as a correct record.

10. Public Participation

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme on general matters within the remit of the Economy & Place Scrutiny Committee.

11. Attendance of the Executive Member for Environment

The Executive Member for Environment gave an overview of his priorities and challenges for 2018/19. He noted a number of points in addition to his report:

- There had been a large continued interest in plastic recycling. He referred to the recent National Audit Office report on the packaging recycling obligations.
- With reference to air quality and particulates, there would be more investment in clean energy.

Members welcomed the update and in response to questions he commented that:

- A report on waste in Autumn would include information on bulky waste charges for Bulky Waste Collections and how these can be reviewed in light of information coming from the Community Recycling Fund
- The work on anti idling signage was in progress.
- There were 28 HGV drivers employed for waste collection. The number of agency HGV drivers would be confirmed by officers.
- In regard to single use plastics, there would be an analysis of where that waste stream would go in terms of its composition.
- In respect of whether plastics could be used to fill in potholes, there was a need to have a durable repair on roads, which could be investigated.
- He gave an update on how photo-voltaic schemes were being used.
- The examination of hydro electric generation at the end of the river Foss had been requested as part of the Castle Gateway Project.
- Concerning the missed household waste collections, he had made a request for in cab technology to address this by enabling information to go from the contact centre to the bin crews.

The Chair requested that future updates include an impact analysis of policies. The Scrutiny Officer clarified that an item on single use plastics would be examined by the Customer and Corporate Services Scrutiny Management Committee because there was a procurement element to the item.

The Executive Member undertook to email Members the link to the report on single use plastics when it was to be presented to the Customer and Corporate Services Scrutiny Management Committee. He was thanked for his update and it was:

Resolved: That Members note the priorities and challenges for Environment 2018/19.

Reason: To understand the priorities and challenges for Environment 2018/19.

12. Attendance of the Executive Member for Transport and Planning

The Executive Member for Transport and Planning gave an overview of his priorities and challenges for 2018/19. Following the update a number of points were discussed:

- The installation of replacement street lighting was discussed in detail. Members highlighted a number of problems with this in their wards and the Executive Member undertook to pass on their comments to officers.
- The number of insurance claims and costs for settling claims made to the Council as a result of damage caused to vehicles by the condition of roads was queried and the Executive Member agreed to check (to include insurance expenditure in respect of settling such claims).
- A number of Members referred to delays in enforcement, citing unresolved cases in their Wards. The Executive Member noted that two more staff members had been employed to address this. Members noted the limitation of planning enforcement in view of national policy and it was suggested that the Committee could examine this at a future meeting.

The Executive Member for Transport and Planning was thanked for his update and it was:

Resolved: That Members note the priorities and challenges for Transport and Planning 2018/19.

Reason: To understand the priorities and challenges for Transport and Planning 2018/19.

13. 2017/18 Finance & Performance Outturn Report

The Committee considered a report that provided details of the 2017/18 outturn position for both finance and performance across the Economy and Place Directorate. The Principle Accountant gave an update, highlighting that the outturn position for the Economy and Place directorate was an underspend of £204k which was improvement from the Monitor 3 report. She further highlighted that York scored particularly well against its regional comparator group in key benchmark indicators in the National Highways and Transport survey.

Following the update, Members raised a number of points concerning investment in enforcement, business rates refund for Marygate car park and overspends in waste services. They asked if the figures could include information on comingling tonnage per year, the insurance costs for claims made to CYC, missed bins per 100,000. It was further requested that the One Planet York city scorecard be brought to a future meeting.

Resolved: That the 2017/18 outturn position for finance and performance across the Economy and Place Directorate be noted.

Reason: To update the Committee of the latest finance and performance position.

14. Scoping Report on Economic Health of York City Centre

Members considered a report that presented information on the economy of York city centre and themes that could be investigated to influence the city centre economy.

The Head of Economic Growth outlined the aim, objectives and timeframe for the proposed remit of a full Committee review into the economy of York city centre. Members supported the proposal for the review and it was suggested that the review could include information on:

- The support given to small businesses to develop
- The way that York's business rate relief was distributed to businesses
- How supported the city centre and surrounding areas were during the York Central development, including changes made to improve security.
- Changes to the types of availability for business premises.

It was suggested that external speakers from comparator cities could be invited to speak to the Committee and Head of Economic Growth noted that the initial work could include identifying comparator cities.

In response to a question from the Scrutiny Officer, it was agreed that a minimum of three Committee members would be available to attend additional sessions outside the committee meetings to provide flexibility in progressing the review. Members agreed the timeframe over the next three meetings for the review in order to be in a position to make recommendations after those three meetings.

Resolved: That a full Committee review into the economy of York city centre be undertaken.

Reason: To help the focus on supporting a thriving York city centre.

15. Work Plan 2017/18

The Committee considered the draft work plan for the 2018/9 municipal year and agreed the following additions to the workplan for future meetings:

25 Sept 2018

- Update on recycling and comingling
- Economic Health of York City Centre [Establish an evidence base – a briefing on the York city centre economy from the Economic Growth Team, existing key reports on city centres and retail space, consideration of York city centre as a location for employment and business growth and how York residents use our city centre]

28 Nov 2017

- Economic Health of York City Centre [Gather evidence from Make It York, York Business Improvement District and York Retail Forum and consider a retail study being commissioned from the Business Rates Pool fund]

29 Jan 2019

- Economic Health of York City Centre [Consider a report summarising the above and making recommendations on key areas for the Council to focus on supporting a thriving York city centre]

Resolved: That the draft work plan for 2018/19, including the above amendments, be approved.

Reason: To ensure that the Committee has an agreed programme of work in place.

Cllr M Pavlovic, Chair

[The meeting started at 5.30 pm and finished at 7.20 pm].

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Economy and Place Scrutiny Committee

25 September 2018

Report of the Corporate Director of Economy and Place.

2018/19 Finance & Performance Monitor 1 Report

Summary

1. This report provides details of the 2018/19 forecast outturn position for both finance and performance across services within the Economy and Place Directorate. The paper incorporates data to July 2018 as reported to Executive on 30 August 2018.

Analysis

Finance

2. A summary of the services within Economy and Place is shown below:

	Budget £'000	Forecast Outturn £'000	Variance £'000
Economy and Place			
Transport	6,641	6,641	0
Fleet	-240	-120	+120
Highways	2,972	2,972	0
Parking Operations	1,205	1,260	+55
Parking Income	-7,009	-7,239	-230
Waste	11,145	11,476	+331
Public Realm	2,494	2,542	+48
Emergency Planning	110	110	0
Development Management	-289	-289	0
Forward Planning	579	579	0
Building Control & Land Charges	-416	-416	0
Environmental Management	326	326	0
Environmental Health & Licensing	593	591	-2
Asset and Property Management	-3,096	-3,096	0
Economic Development	567	527	-40
Management and Support	809	809	0
TOTAL	16,391	16,673	+282

Note: '+' indicates an increase in expenditure or shortfall in income
'-' indicates a reduction in expenditure or increase in income

3. A net overspend of £282k is forecast primarily due to cost pressures within waste services and fleet.
4. Income from Council Car Parks at July 2018 stands at 3.2% above latest projections. Income in April and May was below budget (-4.6%) however income in June and July have been significantly higher than budgeted (12%) primarily due to good weather and increased attractions within the City Centre. The impact of the Rose Theatre in Castle Car Park has been positive with much of the assumed lost revenue from losing spaces at the car park being offset by additional income at nearby car parks. Overall there is a forecast of £150k surplus at the council car parks. In addition income from Respark and Season Tickets are above forecast leading to additional income of £80k. This additional income is offset by operational costs (£55k) following upgraded machines and equipment.
5. Within waste collection recruitment beyond the establishment has taken place. This is to maintain services to residents while the current high levels of sickness are managed. This results in an overspend on salaries. Work to reduce the number of under utilised waste vehicles has taken place to reduce the current spend on fleet, however the number of vehicles required to deliver the service still exceeds the budget. Commercial waste income is predicted to be £96k short at year end. These factors together has resulted in a combined waste collection forecast overspend of £535k. It is proposed to offset some of this overspend by using £300k one of reserves within waste.
6. Additional expenditure is required within Fleet services to ensure the operation of a compliant service in line with the standards as directed by Operating Licence requirements, H&S (PUWER) and duty of care to transport users. This includes a review of maintenance and safety arrangements alongside the management and administration of the fleet service. A number of other minor variations make up the directorate position.
7. A range of actions are being undertaken within the directorate to try to bring expenditure within the approved budget and reduce the projected overspend as far as possible by the year end. Actions being progressed or considered include:

- Review of external funding streams to seek opportunities to maximise the impact on the revenue position
- Proactively managing sickness levels across front line services to reduce the need for agency staff
- Consideration of in year savings and revenue opportunities.

Performance Update

8. The 2018/19 scorecard for Economy and Place is attached at Annex 1. Other key performance information is included in the following paragraphs.
9. The amount of landfill waste has increased from 11,540 tonnes in Q3 2017/18 to 12,220 tonnes in Q4. The residual waste per household has remained constant at 140kg per household in Q4. 57 43% of household waste was recycled or composted during 2017/18 which is a slight decrease on the 44% recycled or composted during 2016/17 and less than the National Waste Framework Directive target of 50% by 2020.
10. The national Waste Resources Action Programme estimates that use of a home compost bin diverts about 150kg of waste per household from waste bins each year. As part of International Compost Awareness week in May, City of York Council encouraged residents to start composting by offering a deal with a partner to buy discounted compost bins online.
11. In April 2017, the median gross weekly earnings for full-time resident employees in York were £519.30, up 2.2% from £508.10 in 2016. Since the economic downturn of 2008 to 2009, growth has been fairly steady, averaging approximately 1.1% per year between 2009 and 2017. The 2.2% growth seen this year is a welcome increase however weekly earnings, adjusted for inflation, actually decreased by 0.4% compared with 2016 (the Consumer Prices Index including owner occupiers' housing costs (CPIH) rose by 2.6% in the year to April 2017).
12. This mirrors the National picture as Great Britain gross weekly earnings also increased by 2.2% (£552.70 from £540.90) but regional earnings only increased by 0.8% (before inflation) (£502.30 from £498.30). In the region Leeds has the highest median gross weekly pay of £536.60 (up 1.65% before inflation) and Hull has the lowest £447.80 (down 0.9% before inflation). Earnings figures for April 2018 will be available in November 2018.

13. Figures from the Office for National Statistics showed there were 230 JSA claimants in York in June 2018 which is a decrease of 20 from the previous month and a decrease of 330 from June 2017. The claimant count for York represents 0.2% of the working population, which is lower than both the regional and national figures of 1.3% and 1% respectively in June 2018. The recent figures also highlight a fall of 55 in the youth unemployment count since June 2017. The youth unemployment figure of 0% is lower than both the regional and national figures of 1.2% and 0.9% respectively. The JSA figures should be viewed in the context of the number of people receiving Universal Credit in York increasing from 3,758 in May to 3,957 in June. Of these, there were 2,182 claimants in June who were not in employment.
14. Data released by the Department of Work and Pensions is published 6 months in arrears and the latest data relates to November 2017. The total number of claimants for either Income Support or Employment Support Allowance in York is 5,620 which is a decrease of 410 from August 2017. The claimant count represents 4.1% of the working population which is lower than both the regional and national figures of 8% and 7.2% respectively. Although these figures are the lowest in the region, due to the changes in the benefits system some of the data is transitional. The introduction of Universal Credit, for example, means that some people are still in the process of transitioning over.
15. At the end of March 2018, York's housing market was looking healthy with 1,296 net additional homes completed. Of these additional homes, 49.2% were a result of off campus privately managed student accommodation schemes which comprised the privately managed developments at St Josephs' Convent Lawrence Street, St Lawrence WMC and 2-14 George Hudson Street. The remaining 50.8% of net additional homes resulted from traditional housing sites of which phase II of the Hungate Development Site provided a total of 195 completions and sites benefitting from relaxed permitted development rights.
16. There were also 1,104 net housing consents granted during 2017/18 which reflects the more favourable housing market conditions being experienced. Of these approvals, 84.4% were the result of traditional housing consents which include an increase to the Hungate Development Site capacity, The Cocoa Works, Haxby Road and York Barbican, Paragon Street account.

17. The Council continues to play a key role in facilitating the One Planet York network, promoting action towards a sustainable, resilient and collaborative city with an inclusive economy, strong community and healthy environment.
18. In collaboration with the Health and Wellbeing Board and One Planet York, the council helped to deliver a successful Healthy City York conference which explored how healthy cities make healthy people, including seminars in 'Transforming our city by healthy travel' and 'wellbeing by design'. The Council is also continuing work in developing the One Planet York framework as a tool which can be used to take a broad holistic perspective of city outcomes in a range of contexts.
19. The results from the Q1 18/19 Talkabout survey showed that 92% of the panel were satisfied with York as a place to live and 88% with their local area. Satisfaction levels continue to be significantly higher than the latest national figures of 77% (Community Life Survey 2017/18) and 81% (Local Government Association Poll May 18). 82% of respondents thought that their local area was a good place for children and young people to grow up.
20. The latest survey also showed that respondents believe that the council was doing well in conserving York's heritage, improving green spaces and helping to reduce household waste but panellists thought that the Council and partners could do more to reduce air pollution, improve the quality of streets/public spaces, reduce the city's carbon footprint and encourage the use of low emission vehicles.

Implications

21. There are no financial, human resources, equalities, legal, crime & disorder, information technology, property or other implications associated with this report.

Risk Management

22. The report provides Members with updates on finance and service performance and therefore there are no significant risks in the content of the report.

Recommendations

23. As this report is for information only, there are no recommendations.

Reason: To update the scrutiny committee of the latest finance and performance position.

Author:

Patrick Looker
Finance Manager
Tel: 551633

Chief Officers responsible for the report:

Neil Ferris
Corporate Director of Economy and Place

**Report
Approved**



30.08.18

Annex

Annex 1 – Scrutiny Performance Scorecard



Economy & Place 2018/2019

No of Indicators = 30 | Direction of Travel (DoT) shows the trend of how an indicator is performing against its Polarity over time.

Produced by the Business Intelligence Hub September 2018

				Previous Years			2018/2019				
				2015/2016	2016/2017	2017/2018	Q1	Target	Polarity	DOT	
		Collection Frequency									
Change	OPC00	One Planet Council - All Resources - Total Cost (£)	Annual	NC	-	-	-	-	Up is Bad	Neutral	
	Economy	GT01	Grant Thornton Vibrant Economy Index - Overall Rank (Rank out of 324)	Annual	-	48	50	-	-	Neutral	Neutral
		GT02	Grant Thornton Vibrant Economy Index - Prosperity (Rank out of 324)	Annual	-	107	172	-	-	Neutral	Neutral
		GT03	Grant Thornton Vibrant Economy Index - Dynamism & Opportunity (Rank out of 324)	Annual	-	23	22	-	-	Neutral	Neutral
		GT04	Grant Thornton Vibrant Economy Index - Inclusion & Equality (Rank out of 324)	Annual	-	123	116	-	-	Neutral	Neutral
		GT05	Grant Thornton Vibrant Economy Index - Health, Wellbeing & Happiness (Rank out of 324)	Annual	-	80	69	-	-	Neutral	Neutral
		GT06	Grant Thornton Vibrant Economy Index - Resilience & Sustainability (Rank out of 324)	Annual	-	54	34	-	-	Neutral	Neutral
		GT07	Grant Thornton Vibrant Economy Index - Community, Trust and Belonging (Rank out of 324)	Annual	-	97	77	-	-	Neutral	Neutral
Planning and Building Control	CES08	Number of Home Completions (performance against Local Plan)	Quarterly	N/A	N/A	N/A	-	-	Up is Good	Neutral	
	CES13	New Homes Built on Previously Developed Land (%) - (YTD)	Quarterly	86.25%	82.33%	91.09%	NC	-	Up is Good	Neutral	
	CES905	% of major applications determined within 13 Weeks (NPI157a)	Quarterly	81.00%	87.00%	89.00%	-	-	Up is Good	Neutral	
		Benchmark - National Data	Quarterly	81.00%	87.00%	86.00%	-	-			
		Benchmark - Regional Data	Quarterly	81.00%	92.00%	88.00%	-	-			
	CES910	% of minor applications determined within 8 Weeks (NPI157b)	Quarterly	73.00%	81.00%	76.00%	-	-	Up is Good	Neutral	
		Benchmark - National Data	Quarterly	75.00%	85.00%	85.00%	-	-			
		Benchmark - Regional Data	Quarterly	77.00%	86.00%	85.00%	-	-			
	CES911	% of other applications determined within 8 Weeks (NPI157c)	Quarterly	81.00%	91.00%	92.00%	-	-	Up is Good	Neutral	
		Benchmark - National Data	Quarterly	84.00%	90.00%	90.00%	-	-			
		Benchmark - Regional Data	Quarterly	88.00%	93.00%	93.00%	-	-			
	CJGE121a	Average House Price	Monthly	£210,085	£241,042	£240,743	£247,644	-	Neutral	Neutral	
		Benchmark - National Data	Monthly	£189,901	£227,449	£235,782	£239,921	-			
		Benchmark - Regional Data	Monthly	£121,841	£149,606	£155,251	£160,727	-			
Regional Rank (Rank out of 15)		Monthly	1	1	1	1	-				
HM01	Gross Additional Homes Provided - (YTD)	Quarterly	1,171	996	1,336	NC	-	Up is Good	Neutral		
HM03	Net Additional Homes Provided - (YTD)	Quarterly	1,121	977	1,296	NC	-	Up is Good	Neutral		
HM07	Net Housing Consents - (YTD)	Quarterly	680	451	1,104	NC	-	Up is Good	Green		
Projects - Large	CORP10L	Large Project - Local Plan	Quarterly	Amber	Amber	Amber	Amber	-	Neutral	Neutral	
		Large Project - York Central	Quarterly	Amber	Amber	Amber	Amber	-	Neutral	Neutral	
		Large Project - Castle Gateway	Quarterly	Amber	Amber	Amber	Amber	-	Neutral	Neutral	
		Large Project - Guildhall	Quarterly	Green	Green	Red	Amber	-	Neutral	Neutral	
		Large Project - Outer Ring Road (A1237)	Quarterly	N/A	Amber	Amber	Amber	-	Neutral	Neutral	
		Large Project - Allerton Park (NYCC Managed)	Quarterly	-	Green	Green	Amber	-	Neutral	Neutral	
Public Protect	PP01	% of businesses reporting that contact with officers was helpful	Annual	98.00%	-	-	-	-	Up is Good	Neutral	
	PP02	% of businesses reporting that they were treated fairly	Annual	95.50%	-	-	-	-	Up is Good	Neutral	
	PP03	% of businesses reporting that the information provided was useful	Annual	98.10%	-	-	-	-	Up is Good	Neutral	
	PP04	% of customers who were satisfied with the action taken to resolve their complaint	Quarterly	79.10%	-	-	-	-	Up is Good	Neutral	



Economy & Place 2018/2019

No of Indicators = 30 | Direction of Travel (DoT) shows the trend of how an indicator is performing against its Polarity over time.

Produced by the Business Intelligence Hub September 2018

				Previous Years			2018/2019			
				2015/2016	2016/2017	2017/2018	Q1	Target	Polarity	DOT
ion	PP06	% of food premises that are classified as broadly compliant	Quarterly	94.00%	94.25%	93.80%	93.00%	-	Up is Good	◀▶ Neutral
	PP07	% of businesses that were compliant with legislation concerning the illegal use and sale of alcohol and tobacco	Annual	63.20%	-	-	-	-	Up is Good	▼ Red
Public Realm	CSPEC1	Calls for Service - Flytipping - Rubbish	Monthly	1,711	2,276	2,151	496	-	Up is Bad	◀▶ Neutral
Resident and Corporate Surveys	TAP01	% of panel satisfied with their local area as a place to live	Quarterly	NC	89.84%	89.94%	88.09%	-	Up is Good	◀▶ Neutral
		Benchmark - Community Life Survey	Annual	80.00%	78.00%	77.00%	-	-		
		Benchmark - LG Inform	Annual	82.57%	87.00%	88.70%	-	-		
	TAP30	% of panel dissatisfied with their local area as a place to live	Quarterly	NC	6.18%	6.29%	7.80%	-	Up is Bad	◀▶ Neutral
		% of panel who think that the council and partners are doing well at improving green spaces	Quarterly	NC	42.80%	37.09%	45.22%	-	Up is Good	◀▶ Neutral
	TAP32	% of panel who think that the council and partners are not doing well at improving green spaces	Quarterly	NC	40.77%	45.12%	41.19%	-	Up is Bad	◀▶ Neutral
		% of panel who think that the council and partners are doing well at improving the quality of streets/public spaces	Quarterly	NC	47.40%	38.26%	35.59%	-	Up is Good	◀▶ Neutral
		CES36	% of panel who think that the council and partners are not doing well at improving the quality of streets/public spaces	Quarterly	NC	44.00%	52.61%	57.84%	-	Up is Bad
Household waste recycled / composted - (YTD)			Quarterly	42.80%	44.00%	43.00%	-	-	Up is Good	◀▶ Neutral
Waste	CES36	Benchmark - National Data	Annual	43.00%	43.70%	(Avail Dec 18)	-	-		
		Benchmark - Regional Data	Annual	42.20%	42.90%	(Avail Dec 18)	-	-		
		Regional Rank (Rank out of 15)	Annual	8	9	(Avail Dec 18)	-	-		
	CES48	Missed bins per 100,000 collections - (YTD) (COL13)	Monthly	45.75	54.64	57.06	-	-	Up is Bad	▲ Red



Economy & Place Scrutiny Committee**25 September 2018**

Report of the Director of Economy & Place

CYC Flood Defences Action Plan – Biannual Update**Summary**

1. This report presents an update on the work of the Environment Agency to renew existing and provide new flood defences across the city, following the flooding in December 2015. Members are asked to provide feedback on progress to date.

Background

2. The flooding in late December 2015 followed an intense period of rainfall across November and December due to the impacts of Storms Desmond and Eva. Record river levels were observed in many river catchments across the north of England. More than 4000 homes and 2000 businesses flooded across Yorkshire with 453 properties and 174 businesses flooded in York.
3. Funding was allocated to the Environment Agency (EA) following the floods to renew existing and provide new flood defences across the city, £17m was allocated to the Foss Barrier improvements and £45m to the wider flood defences across the city.

Progress Update

4. A range of interventions have been identified by the Environment Agency and these are in various stages of feasibility, design and pre-planning, the first scheme is scheduled to commence construction within this year and further schemes will begin construction in 2019 and subsequent years. City of York Council continue to work in partnership with the EA on all schemes.
5. An update on progress has been supplied by the Environment Agency; this can be seen in Annex 1.

Consultation

6. Public consultation on the York Five Year Plan was held in late November 2016 and quarterly newsletters have been developed by the EA to further inform on progress. Biannual updates are received by this Scrutiny Committee and quarterly updates are given to the Executive Member for the Environment Decision Sessions.
7. Detailed public consultation events have been held in a range of communities following feasibility and further refinement of the preferred options. Details of the programme of consultation are included in Annex 1.
8. Ongoing liaison will continue between the Executive Member for Environment and the CYC Flood Risk Manager, and future briefings to the Economy & Place Scrutiny Committee will be made to ensure key outputs and decisions are supported by CYC and to provide formal opportunities for members and the public to consult. Further recommendations will be made for agreement at these sessions.

Options

9. The principal options open to members are to comment on and review the work undertaken to date and the future work identified to date and the representations made by the Environment Agency.

Council Plan

10. Improved provision of flood defences supports a prosperous city for all through safer communities for residents, businesses and visitors, a wide range of consultation events will ensure this is in line with the needs and expectations of local communities.

Implications

11. **Financial** – Funding is allocated directly to the EA, the additional funding of £45M is available to be directed towards key flood risk projects in the city in the short term. The extent of required works may require wider funding and Defra funding bids will be developed. There are likely to be contribution requirements as part of this wider work. This will be developed further and consulted upon later in 2018.

12. **Property** – The Site Investigation programme will include sites under CYC ownership and/or control, consultation will be carried out with Estates teams and all relevant agreements will be put in place.

13. Human Resources (HR) – No implications

One Planet Council/Equalities – No implications

Legal – No implications

Crime and Disorder – No implications

Information Technology (IT) – No implications

Risk Management

14. No known risks are identified at this time, detailed risk management work will be developed as the business case and detailed design works commence.

Recommendations

15. Members are asked to note the update report and the evidence presented by the Environment Agency in the session, feedback is sought from Members on all content.

Reason: To inform members of flood defences across the city

Contact Details:

Author:
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Chief Officer Responsible for the report:
Neil Ferris
Director of Economy & Place

Report Approved



Date
13/09/2018

Wards Affected:

All



For further information please contact the author of the report

Background Papers: None

Annexes:

Annex 1 - E&P Scrutiny Flood Defences Action Plan Sept18



York Flood Alleviation Scheme

September 2018

Update for September's Scrutiny Committee Session

This is an update of the progression made over the last few months on the flood alleviation work in York. In this update we have provided:

- Summary of city wide flood alleviation activities
- Update on each flood cell
- Map of the flood cells
- Engagement plan for the next few months

Summary of city wide flood alleviation activities

York Long Term Plan

In summer 2017 we published the study 'Slowing the flow in the rivers Ouse and Foss; a long-term plan for York'. For 6 weeks from 8 May 2018 to 19 June 2018 we ran an online consultation on the Citizen Space website to follow up on the conversations we've had over the past year and to allow any interested parties to formally make comment on the study. The majority of respondents supported our ambition to achieve, as far as is possible, a consistent standard of hard flood defences through the city of York and then provide additional protection and climate change mitigation through other measures in the wider catchment. A summary of the consultation is published on Citizen Space.

The results of this study mean that we will:

- Carry out investigations into the feasibility of optimising or building new flood storage areas to reduce flood risk in York and other communities, and engage with a wide range of parties at an early stage.
- Continue to work with our partners on developing smaller NFM and Slowing the Flow measures.
- Develop a case for a Foss Catchment Project Officer to help facilitate and manage flood risk and environmental improvement projects on the Foss
- Continue to develop plans for a flood storage area on the Foss as part of the York Flood Alleviation Scheme. Our plans align with a specific site mentioned by some respondents.
- Work with the Dales to Vale network as a key forum for discussion of Slowing the Flow and for the development of new projects.
- Use the Flood Risk Management Plans to record and track specific actions.

Engagement activity on York Flood Alleviation Scheme

We continue to engage across York.

- The Hub provides residents with a central location where they can come to ask questions about our work, view plans, and provide feedback. The opening times are 10:00 to 16:00 on Monday, Wednesday and Thursday each week.
- Our quarterly newsletter, next due in September 2018.
- Our York flood alleviation scheme web pages hosted on Citizen Space, an engagement portal that will allow residents to view all engagement material and provide feedback. <https://consult.environment-agency.gov.uk/yorkshire/yorkfas/>
- Working with City of York Council, we are also working to improve the 'flood' pages on the council website to ensure effective and transparent communication with residents before, during and after flooding.

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Our area (flood cell) specific engagement continues and is outlined in the next section. Our engagement plan for the next few months is also included as part of this document.

Update on progress of each flood cell

This section provides an update on each of the areas (flood cells) being taken forward as part of York Flood Alleviation Scheme.

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Flood Cell	Detail	Current/Next Activity
B16 - New Walk	<p>A public meeting was held on 23 May. We presented all technical options and the preferred approach based on technical and economic feasibility. This was identified as Property Flood Resilience.</p> <p>We are currently confirming future water levels within the area prior to writing to residents to request confirmation that they would like to pursue Property Flood Resilience.</p>	<ul style="list-style-type: none"> • Aug – Letters sent to residents confirming decision and programme for delivery; • Sept –PFR roadshow and confirmation from individual residents to proceed with PFR; • Oct – Product selection and procurement; • Nov 18 – Commence PFR installation and handover.
B8 - Clementhorpe and South Bank	<p>Our outline business case for the area was submitted in July 2018. Ground Investigations have been completed.</p> <p>We have split the area into two – Clementhorpe (between Skeldergate Bridge and Rowntree Park) and South Bank (Rowntree Park to St Chads Wharf. Solutions for both areas have been confirmed.</p> <p>Clementhorpe: Scheme identified which includes raising of existing defences, demountable barrier at Clementhorpe, new flood gates, road raising and Property Flood Resilience. We are currently engaging with residents and owners of all waterfront apartments in regards to scheme design.</p> <p>South Bank: Property Flood Resilience will be provided to all properties within the 1:100 year flood outline (1%). We have sent letters to all residents confirming this. We have also asked those who have experienced flooding within their properties to get in touch to ensure they are included in the scheme.</p> <p>Our web page for this location is now live: https://consult.environment-agency.gov.uk/yorkshire/yorkfascllementhorpe/</p>	<p>Clementhorpe</p> <ul style="list-style-type: none"> • Outline Business Case submitted in July 2018. • Finalisation of Clementhorpe area scheme options for submission for planning in September 2018. This includes engaging with residents on scheme design. <p>South Bank</p> <ul style="list-style-type: none"> • July/Aug – Continue engaging with residents to ensure all eligible properties have been identified; • Sept – Inception meeting – PFR roadshow and confirmation from individual residents to proceed with PFR; • Oct – Surveyor appointed and individual property surveys carried out; • Nov – Draft surveys published and surgery with residents to discuss recommendations; • Dec – Product selection and procurement; • Jan 19 – Commence PFR installation and handover.



<p>B4 - Scarborough to Ouse Bridge (Right Bank)</p>	<p>Our outline business case for the area was submitted in July 2018. Ground Investigations have been completed.</p> <p>Following engagement with members of the public earlier in the year and ongoing engagement with CYC and Historic England we have produced detailed designs for the flood defences in this area.</p> <p>For the new proposed flood defences behind Memorial Gardens we have submitted planning proposals to CYC Planning. For the other proposed flood defences in the area we are progressing these under the Town and County Planning (General Permitted Development) Order 2015. Following the Decision Session – Executive Member for Environment meeting on 4 June the EA submitted a paper on our proposed approach to planning. A copy of the paper can be found on the CYC website via this link - http://democracy.york.gov.uk/documents/s124583/York%20FAS%20-%20Planning%20Approach%20Briefing%20Note%20CD.pdf</p> <p>Our web page for this location is now live: https://consult.environment-agency.gov.uk/yorkshire/scarboroughbridgetoousebridgerightbank/</p>	<ul style="list-style-type: none"> • Planning will be submitted in early September 2018 • Over the next 4 months the focus will be on agreeing the commercial contracts and plans for the construction phase • In late autumn 2018 we will be in a position to engage with the public on the construction plans and approach for the area • The current planned start date for construction is Feb 2019.
<p>F9 - South Beck</p>	<p>We have undertaken detailed modelling assessments of the flood risk for the South Beck flood cell and these have informed potential flood intervention options for the cell.</p>	<ul style="list-style-type: none"> • Engagement with the local community on proposals in the autumn 2018.
<p>C3 - Naburn</p>	<p>We have been working closely with Naburn Flood Group for a number of years to tackle the various causes of flooding to the village. A detailed modelling study commissioned prior to the 2015 floods has provided clarity on the scale of risk and the interventions needed to reduce this.</p> <p>We have had further engagement with the Naburn Flood Group to update them on the modelling work that has been undertaken and to discuss the likely scale and scope of flood intervention options. Ground investigations have been carried out to inform the viability of works.</p>	<ul style="list-style-type: none"> • In Oct 2018 we will have completed an assessment of potential viable flood defence options for Naburn • In Oct/Nov 2018 we will be engaging with the community of Naburn on the outcome of our assessments.
<p>C2 - Acaster Malbis</p>	<p>Due to flood flow routes in the area, developing a formal flood defence scheme would be extremely difficult. We envisage offering property floodresilience options for affected properties.</p>	<ul style="list-style-type: none"> • Engagement with the local community on proposals in the spring 2019.



B9 - Fulford	We are working closely with CYC to develop an effective solution to the issues in Fulford. Ground investigations have commenced to inform the viability of works.	<ul style="list-style-type: none"> Engagement with the local community on proposals in the spring 2019.
C1 - Bishopthorpe	Records from recent flood events and our modelling shows the risk from flooding is greatest along a stretch of Bishopthorpe Road and Main Street/Chantry Lane. We have identified potential flood defence options for this area and are currently undertaking a detailed assessment.	<ul style="list-style-type: none"> Oct 2018 detailed assessment of options completed Engagement with the local community on proposals in the Nov/Dec 2018.
F4 - Tang Hall Beck	From our modelling and experience from recent floods we have undertaken initial assessments of the risk of flooding to properties in the area and have identified an initial number of options (flood embankments and walls) which will be assessed further and then consulted on with members of the public.	<ul style="list-style-type: none"> Nov 2018 detailed assessment of options completed Engagement with the local community on proposals in the early 2019.
F5 - Osbaldwick Beck	From our modelling and experience from recent floods we have undertaken initial assessments of the risk of flooding to properties in the area and have identified an initial number of options (flood embankments and walls) which will be assessed further and then consulted on with members of the public.	<ul style="list-style-type: none"> Nov 2018 detailed assessment of options completed Engagement with the local community on proposals in the early 2019.
F8 - Groves to Haley's Terrace F10 - Haley's Terrace to Link Road F11 - Link Road to Ring Road	Following the upgrade to the Foss Barrier we are investigating additional flood defence options for this area. This includes investigating the opportunity to develop a flood storage upstream of the city to reduce flood flows. If the flood storage option was taken forward it has the potential to reduce the risk of flooding to properties in cells F8/10/11. A storage option may also reduce the requirement for additional walls and embankments in these cells. Ongoing discussions have been taking place with the landowners in the location of the proposed flood storage area and we have commenced ground investigations at the location.	<ul style="list-style-type: none"> Continuing discussions with landowners in the location of the proposed flood storage area From September we will commence public engagement on flood defence options, including the flood storage option. Planned engagement includes; the communities along the River Foss, including Strensall village, interest groups, ward councillors and Strensall PC.
F12 - Westfield Beck	Our records show there is a risk of flooding to properties in this area. We will be investigating this risk in more detail and looking at potential flood defence options to mitigate the impact of the risk flooding. We will be engaging with	<ul style="list-style-type: none"> Engagement with the local community on proposals in the early 2019.



	local residents before any proposals are taken forward.	
B11 - Coppins Farm to Scarborough Bridge (Left Bank)	<p>This flood cell covers a wide area with a range of different issues. There are a number of existing defences which will need to be raised in order to continue protecting homes and businesses into the future.</p> <p>Following the assessment of the flood risk and flood intervention options there have been engagement events with a number of stakeholder groups, including Almerly Terrace and St Peters School.</p> <p>We held a public engagement event on 20 June at the Hub on Wellington Row, presenting the options and proposals for the area. The proposals have been on display at the Hub from this date for members of the public to view and comment on. We also attended two CYC Ward meetings in the area to present and discuss the options.</p> <p>Detailed discussions have been had with St Peters school on the embankment alignment and location around their boat house.</p> <p>Our web page for this location is now live: https://consult.environment-agency.gov.uk/yorkshire/yorkfascoppinsfarmtoscarboroughbridge/</p>	<ul style="list-style-type: none"> • Jul – Nov 2018 detailed design activities will be taking place • As part of the process of detailed design there will be ongoing engagement with the residents of Almerly Terrace and St Peters School on the design proposals and the alignment of the embankment.
B12 - Scarborough Bridge to Lendal Bridge (Left Bank)	<p>A significant area of this flood cell falls within the historic city centre and therefore any scheme needs to have the support of heritage bodies. We are keen to ensure this support before shortlisting options.</p> <p>Discussions have been held with Museum Gardens Trust and English Heritage regarding options for flood defences in Museum Gardens. We are awaiting to hear back from English Heritage on the options.</p>	<ul style="list-style-type: none"> • Once we have received and considered the response from English Heritage we then plan to start engagement with the wider community in Sept/Oct 2018.
B15 - King's Staith to Skeldergate Bridge	<p>As was highlighted in the publication of the 5 Year Plan, providing protection at King's Staith to the same level as elsewhere in the city would not be acceptable. We are assessing the optimum size of any defence in this location to provide additional protection without negatively impacting the riverside amenity and neighbouring businesses. Due to government spending rules around cost benefit, this scheme may require additional funding support.</p>	<ul style="list-style-type: none"> • Investigation into potential underground flow routes linking to historic water defences is ongoing • Through ongoing engagement seeking alignment on assumptions with Castle Gateway project • Further information should be available in Aug/Sep

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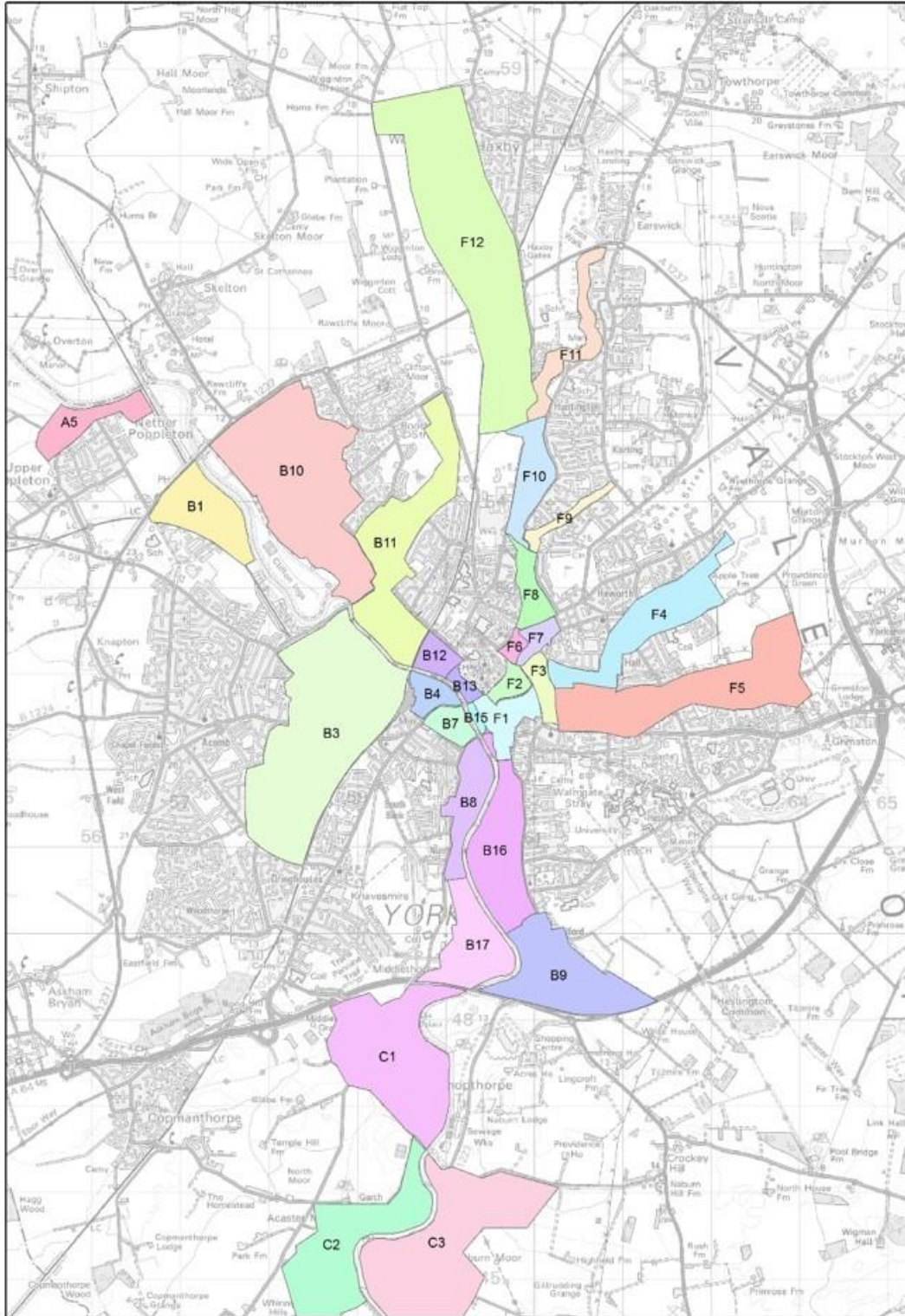


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	Ground investigations have been carried out to inform the viability of works.	2018.
B7 - Queen's Staith and Skeldergate	<p>There is potential to reduce flooding by installing floodwalls/gates between existing buildings on Skeldergate. This is dependent upon structural integrity and ground conditions which are currently under assessment. Until the outcome of this we cannot provide more detailed options.</p> <p>Ground investigations have been carried out to inform the viability of works.</p>	<ul style="list-style-type: none"> • We are currently investigating underground seepage issues and the feasibility of locations for new defences between existing buildings • Timescales for the production of proposals for the area are dependent on the outcome of this investigation but it's likely to be in Dec 2018/Jan 2019.
B10 - Clifton & Rawcliffe	<p>Central to this area are the upgrade to the embankment at Clifton Ings and the formalisation of pumping arrangements for Blue Beck. We have now identified the technically feasible options for these assets and have commenced engagement with key stakeholders in this sensitive area.</p> <p>Our outline business case for the area was submitted in July 2018.</p>	<ul style="list-style-type: none"> • Discussion with key stakeholders is ongoing in advance of wider public consultation on proposals in Sept/Oct 2019 • Submission of Environmental Impact Assessment and planning expected to be in Dec 2018.



Map of the flood cells



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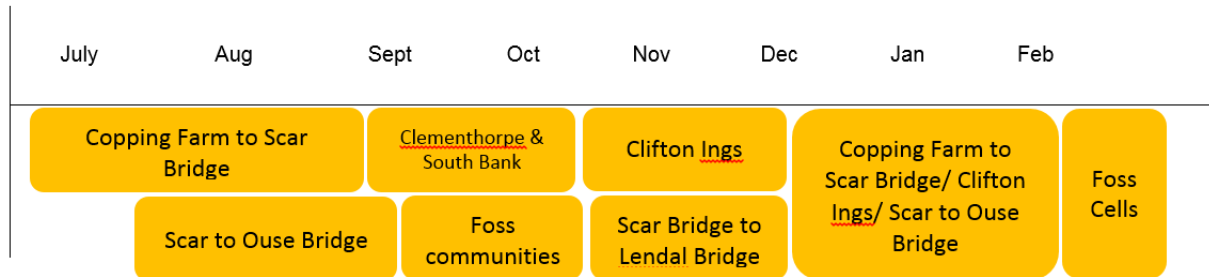


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York FAS Six Month Engagement Programme

This is a dynamic engagement plan for the York Flood Alleviation Scheme. Please note that specified dates and time periods are subject to change as the scheme progresses. Alongside cell-specific engagement activities, we will also be engaging via a quarterly newsletter (navy) and by providing information at our Community Flood Hub which is situated on Wellington Row and open 10am to 4pm Mon, Wed and Thurs (yellow).

Hub displays



Planned activities

September		
Newsletter sent out to mailing list, available at the Hub and on Citizen Space		
	4 Sept	York FAS Advisory Group Meeting
Clementhorpe	Sept	PLR and Clementhorpe detailed design display at the Hub
	Sept	Public event showcasing detailed design for Clementhorpe including timescales for delivery
	Sept	Meeting with Micklegate Planning Panel to discuss planning application and answer any possible questions
	Sept	Property Flood Resilience surveys start in Clementhorpe this month
	29 Sept	Property Flood Resilience Roadshow for Clementhorpe residents at Rowtree Park

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Copping Farm to Scarborough Bridge	4-17 Sept 11-24 Sept	Public event for Almerly Terrace at the Hub to showcase visualisations of wall raising Speak to St Peter's/St Olave's schools to showcase visualisations for embankment extension
Foss Cells	w/c 3 Sept w/c 10 Sept 18 Sept 20 Sept 21 Sept	Speak to CYC Ward Councillors and Community Officers about ways of engaging with Foss communities Speak to Strensall Parish Council about our proposals for reducing flood risk on the Foss Public event located in Strensall area showcasing our proposals for reducing flood risk on the Foss Public event located in Foss area showcasing our proposals for reducing flood risk on the Foss Proposals on display at the Hub
October		
Feature on the Hub in published in CYC 'Our City' newspaper		
Clementhorpe	Oct	Property flood resilience surveys start in Clementhorpe
Clifton Ings	Oct Oct	Public event showcasing options for reducing flood risk on Clifton Ings Proposals on display at the Hub
Scarborough Bridge to Lendal Bridge	mid-Oct mid-Oct mid-Oct	Public event for Earlsborough Terrace residents showcasing our options for reducing flood risk for the area Public event showcasing options for reducing flood risk from Scarborough Bridge to Lendal Bridge Proposals on display at the Hub
November		
Clementhorpe	Nov Nov	Public event for residents to review Property Flood Resilience surveys with the EA and contractors Public event for residents to meet the delivery team for the Clementhorpe scheme with site compound drop-in
December		
Newsletter sent out to mailing list, available at the Hub and on Citizen Space		
Feature in CYC 'Our City' newspaper		
Scarborough Bridge to Ouse Bridge	Dec	Pre-construction engagement with local community via signage, letter dropping, @YorkFAS Facebook page, Citizen Space and invite to the Hub
Clifton Ings Copping Farm to	Dec	Submitted to planning- plans will be on display at the Hub throughout the submission period and updates provided via Citizen Space and the @YorkFAS Facebook page

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Scarborough Bridge		
January		
	Jan	York FAS Advisory Group Meeting
Clementhorpe	Jan	Property Flood Protection installation on properties within the South Bank area
February		
Foss Cells	Feb	Submitted to planning- plans will be on display at the Hub throughout the submission period and updates provided via Citizen Space and the @YorkFAS Facebook page

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Economy and Place Scrutiny Committee**25 September 2018**

Report of the Assistant Director for Transport, Highways and Environment

Update on Recycling of Waste**Summary**

1. Members have asked for a briefing on the collection of Kerbside recycling.
2. This report sets out the current performance in relation to collection and disposal.

Background

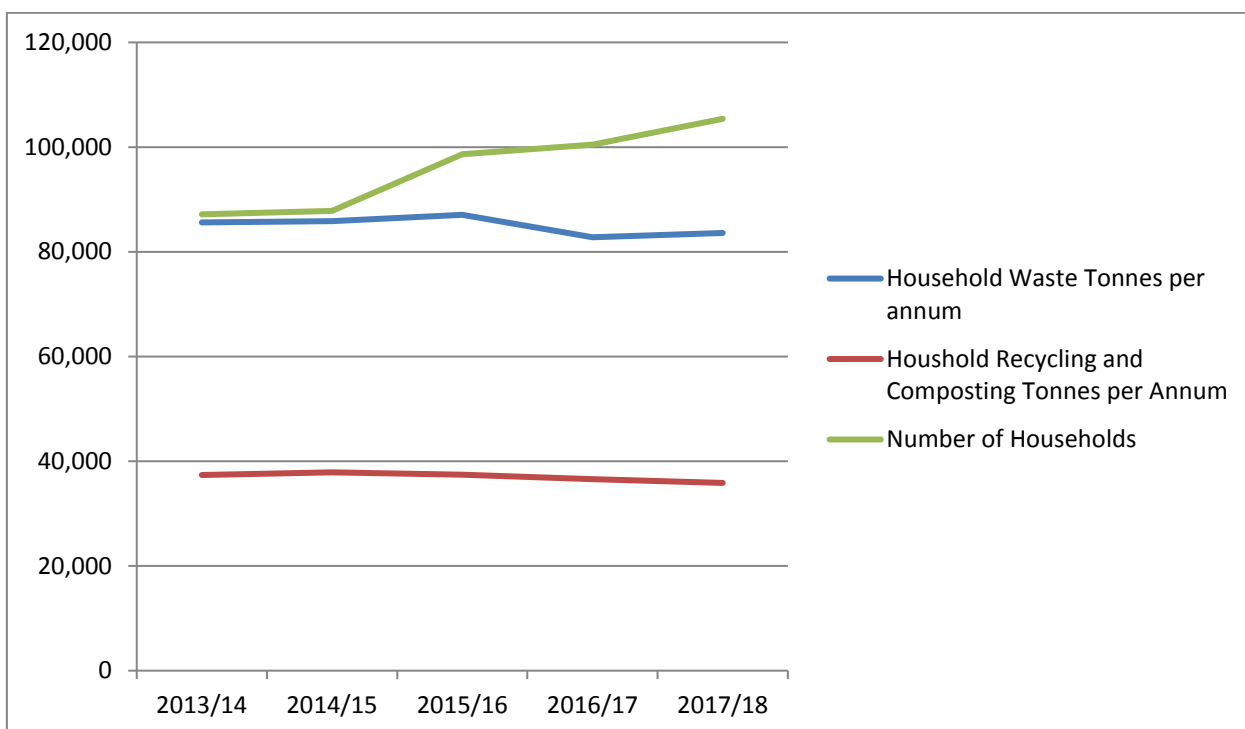
3. Kerbside recycling collections were first introduced in York during the late 1990s with a small trial of c.900 households. From 2002/3 onwards the collections expanded in phases, with the most significant roll out in 2005 prior to the commencement of alternate week collections.
4. All households are now provided with a fortnightly kerbside recycling collection. We collect three material streams: paper and cardboard, glass bottles and jars, plastic bottles and cans.
5. Houses are provided with three 55 litre boxes for storing and presenting recyclables. One box is used for each of the material streams as described above, each box has a lid or a net. Additional boxes and lids/nets are available. Flats are provided with shared wheeled bins, for recycling the material streams detailed above.
6. There is currently no limit to the number of recycling boxes a resident can present, other than for Cardboard which allows one additional box.
7. St Nick's provide a weekly city centre recycling collection to c.2420 households (2.76% of households) as part of a five year contract.

Recycling Banks & HWRCs

8. The recycling bring bank network across York was originally formed in the 1970s and there are currently 49 recycling bring bank sites spread around the city.
9. In 2017/18 the recycling bring bank sites collected approximately 800 tonnes of recyclable material.
10. On 6 March 2017 the Executive Member for the Environment approved a process of consultation looking at the provision of recycling bring banks across the City. The consultation sought the views of the people that use the bring banks, our service provider – Yorwaste who service the recycling sites and the owners/ managers of the land where the banks are situated.
11. We are due to revisit this consultation with Yorwaste during the autumn in order to agree recommendations for improvements to the sites. This report is not yet on the forward plan. This will include addressing issues of fly tipping and contaminations which are common at bring bank sites.
12. In addition to the recycling bring bank network, there are 2 Household Waste Recycling Centres (HWRCs) which are for residents to take their household waste for recycling. The HWRCs have a wide range of banks available for recycling the following materials; garden waste, wood, paper, cardboard, car batteries, household batteries, metal, cans, plastic bottles, cartons, books, mineral oil, vegetable oil, glass, textiles, hard plastics, gas bottles, turf, televisions, small Waste Electrical and Electronic Equipment (WEEE), bikes, fluorescent tubes and fridge/freezers.

Recycling & composting performance

	2013/14	2014/15	2015/16	2016/17	2017/18
Households (Experian)	87,162	87,802	98,660	100,494	105,405
Total weight of household waste (t)	85,595	85,876	87,069	82,782	83,575
Tonnes of household waste collected for recycling & composting	37,345	37,880	37,448	36,573	35,854
Household recycling & composting rate	44%	44%	43%	44%	43%



13. The city's household recycling and composting rate has remained relatively stable over the last 5 years. This is to be expected considering no significant changes in service have been made.
14. Recyclate is collected using other methods including via the HWRCs, bring banks and by Third Party Recycling groups. However, the greatest contribution to the city's recycling rate is from the kerbside collection with over 11,000 tonnes collected in 2017/18. This is followed by the HWRCs which collected nearly 8,000 tonnes in the same period.
15. City of York residents present some of the highest Kg's per House household of dry recycling in the region. This places pressure on collection schedules, particularly at peak times of the year.

Mixed Plastic

16. Mixed plastic is a term that covers all non-bottle plastic packaging from households. It includes rigid and flexible plastic packaging items of various polymer types and colours and excludes plastic bottles and non-packaging items.
17. At the moment plastic bottles are the only plastic material officially accepted in our kerbside recycling collection. They are made of high grade plastic material PET1 (Polyethylene Terephthalate) and HDPE2 (High Density Polyethylene) which have consistently strong recycling

markets in which to sell the material. Mixed plastic, however, can be poorer quality and dirty. These factors, coupled with the instability of the recycling markets, has meant that it has previously not been possible to consider introducing mixed plastics to the existing kerbside recycling collection.

18. Some mixed plastic is already put into the recycling boxes by residents and we collect it. This low level of 'contamination' material is currently acceptable to our contractor (Yorwaste Ltd) because our recycling is mixed with other recycling, thus reducing the overall percentage of contamination.
19. Black plastic doesn't reflect light, so can not be seen and sorted by the scanners in the recycling facility and could end up contaminating other materials such as glass bottles.

Recycling markets

20. The council uses Yorwaste as its contractor for dealing with the majority of its waste that is collected. This council has a services contract with Yorwaste which is priced on a cost plus mechanism.
21. For dealing with recyclates there is a fixed fee which covers the fixed costs of building, plant and equipment and staffing levels and also a small variable fee for every tonne of material going through the transfer station. At forecast tonnage levels the cost per tonne of processing materials equates to approximately £13.80 per tonne.
22. Yorwaste is responsible for sourcing markets for the recycling material and will use its market intelligence to endeavour to get the best available prices for the materials and only use compliant reproprocessors, they also personally audit all new suppliers at the outset and UK outlets every two years. When supplying non-UK outlets only legitimate brokers are used.
23. In 2018/19 the council is budgeting for a rebate of c£500k from the sale of kerbside recyclate equating to c £40.00 per tonne.

Allerton Waste Recovery Park (AWRP)

24. AWRP is designed so residual domestic refuse (i.e. waste that is thrown into the grey bin) goes through a Mechanical Treatment (MT) process to further separate recyclable material. This was key to CYC's ambitions in relation to the project and the facility. The MT process will recover recyclable material (such as metals and plastics) and it is anticipated that it will increase by more than 1% on our reported recycling figures and

work is ongoing to increase the amount further. This recycling figure doesn't factor in additional materials that are recovered and recycled, such as the bottom ash from the incinerator and bricks and rubble, which are recycled in road aggregate and in building materials and provides a further 12% (this is an estimated figure based on the typical performance of an EfW facility) to the material that is recovered and recycled. Organic material (e.g. food waste) is also separated and is fed into an Anaerobic Digester, which contributes to the energy generated by the facility.

25. This is important in terms of gaining additional value from residual waste, but it remains the priority for residents to separate as much recyclable material as they can and present in the kerbside recycling boxes. This material is clean and has a high value, whereas, the material in residual waste is mixed with all sorts of other material (including organic material) and is not a clean product at the end. Recyclable material is subject to the same market forces as any other commodity and it is difficult to find a market when the quality of the recyclable material is low.

Comingling

26. For comingled recycling the waste is transported to Seamer Carr where it is processed. There is only limited markets for such material and the processing cost (including transfer) for dealing with such material is c.£65 per tonne and we receive no income, we are currently comingling around 320 tonnes per month.
27. When collecting recycling some crews tip boxes of recycling into separate wheelie bins, once the wheelie bin is full it is then emptied into the relevant compartment in the refuse collection vehicle. There is a perception from some residents that comingling is taking place when it isn't, as they just see recycling boxes being tipped into a wheelie bin and then into what they think is an ordinary refuse vehicle, not one with separate compartments. We have therefore introduced different coloured wheelie bins for tins/plastic and cardboard/paper.

Service costs

28. The gross cost of dry recycling collection is circa £2.3 m
29. The net cost of kerbside recycling is £1.2m

Recommendations

30. The Committee are asked to consider the briefing and any further work they wish to see.

Reason: To inform Members of the current performance regarding collection and disposal.

Contact Details

Author and Chief Officer Responsible for the report:

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Assistant Director for Transport, Highways and Environment
Economy & Place
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Report Approved **Date** 15/09/2018

Wards Affected:

All

For further information please contact the author of the report

Abbreviations

- AWRP – Allerton Waste Recovery Park
- CYC – City of York Council
- EfW – Energy from Waste
- HDPE2 (High density polyethylene)
- HWRC – Household Waste recycling Centre
- MT – Mechanical Treatment
- PET1 (Polyethylene terephthalate)
- WEEE – Waste Electrical and Electronic Equipment



Economy & Place Scrutiny Committee**25 September 2018**

Report of the Head of Economic Growth

Economic Health of the City Centre**Summary**

1. The plight of the high street is a topic of national and international concern. Across the western world, the rise of online retailing and changing shopping habits are bringing change to town and city centres, local shopping parades and out-of-town shopping centres. In the USA, shopping malls now have an overall vacancy rate of 20%, with department stores closing and traditional retail companies going bust. In the UK we have seen a wave of closures and business restructures from household names such as Woolworths, BHS, Next and House of Fraser, and national high street vacancies are at an overall rate of around 12% and rising.
2. In York, we have a cluster of vacant premises on Coney Street, the main shopping street in the city and the heart of our prime retail area, which provides a very visible reminder that York is not immune to these global factors. However, our vacancy rate is currently around 6%, half the national rate, and a recent report from Centre for Cities looking at the health of city centres identified York as second only to Cambridge in terms of overall city centre occupancy of commercial space. In difficult times, York is faring well in comparison to other UK cities, and bucking a regional trend which sees Yorkshire and Humber as the only part of the UK with declining retail health (LDC 2018).
3. How York responds to these changes, and how we adapt our city centre to provide the best environment for businesses, customers, residents and visitors, is one of the most important challenges that we face. This paper offers an initial view of the changes that York city centre has seen in recent years, what the data shows us of the trends underlying these

changes, and some of the factors which underpin economic vibrancy. It is intended to promote discussion of the issues that scrutiny wishes to explore over coming months, and does not attempt to provide solutions.

Background

Employment in York city centre

4. In 2016, there were a total of 20,500 people employed York city centre, around 18% of all jobs in the city. Over the past 15 years, a net 4,250 jobs have been lost from the city centre, although the overall total number of jobs in the city was static. Public administration was the biggest loser among sectors in that period, with over 1,700 jobs lost, 50% of the 2003 total. Retail was the second biggest loser, with a 20% reduction in employment and 1,100 jobs lost. In the same period, employment in the food and drink service sector increased by over 1,000, a 40% gain, while the cultural and creative sectors gained a total of 800 jobs, a remarkable 700% increase.
5. What we see is a pattern of retail space being converted to bars and restaurants, public sector employment declining significantly, in part through transferring employment to independent trusts in the creative and cultural sector, and a general reduction in office based jobs as premises undergo change of use to hotels and residential.

Visitor numbers and tourism

6. The latest Visit York figures show a total of 6.9m visitors to the city per annum, spending a combined £564m in York. Over the past 5 years, the total number of visitors has increased by nearly 500,000 and total spend is up by over £100m. The York Tourism Strategy, which is due to be reviewed by the new Head of Visit York, sets a target for the sector to become a £1bn contributor to the York economy.

Recent York retail studies

7. To prepare for the development of previous versions of the Local Plan, in-depth studies of York's retail sector were prepared by Deloitte (2013), WYG (2013), GVA (2008), Roger Tym & Partner (2004), and CB Hillier Parker (2001). These reports document a changing retail landscape over the past 17 years, with the predominant themes being the changing mix of food/comparison goods/leisure, the rise of Leeds as a regional retail hub and the decline of smaller centres as retail locations, York's tourism offer and its attraction to retail, and the growth of out-of-town centres.

8. In the 2008 study, which focussed on recommendations for the then plans for Castle Piccadilly, the main emphasis was on the role of department stores, the need for modern retail units to compete with other cities, and the extent to which York residents were shopping in other centres. There was no recognition of the imminent growth in online retailing and the impact that this would have on the high street. In the 2013 Deloitte study, the threat of online is touched on, with a forecast that 20% of all purchases would be online by 2028. The speed of change and the challenges in forecasting are clearly demonstrated here – 20% of purchases were online for the first time in November 2017.
9. While these reports provide useful accounts of the health of retailing across York, they have not proven to be as helpful in predicting what might be needed in terms of space and infrastructure to support the city centre as a retail environment.

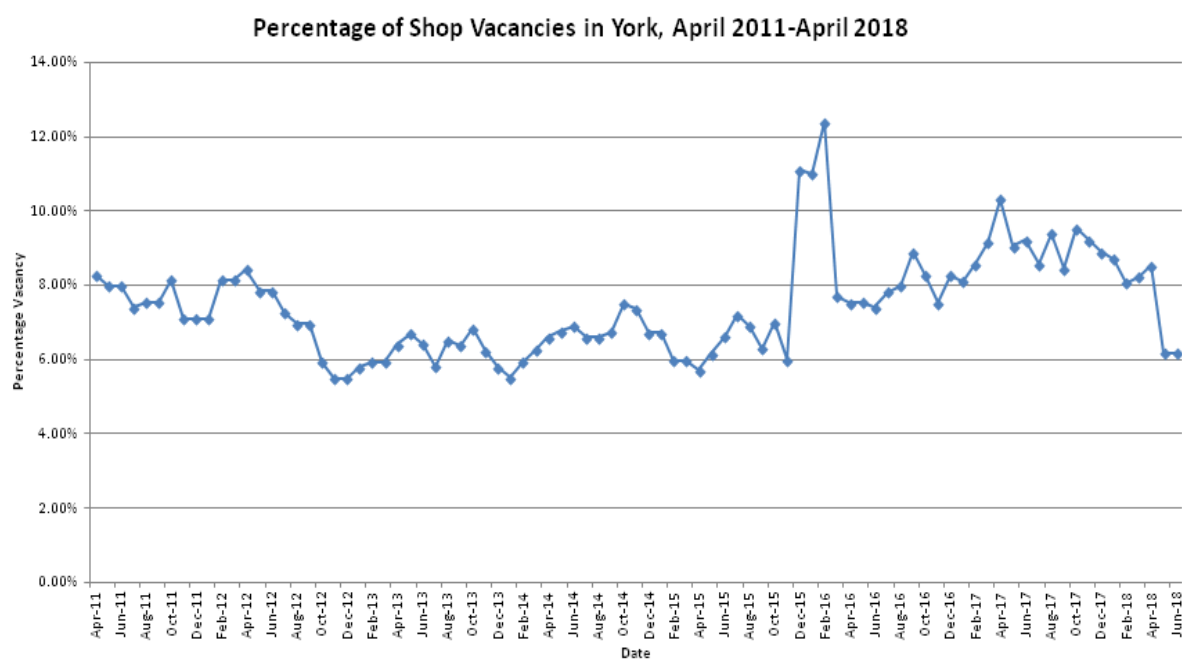
Centre for Cities – Building Blocks report

10. The influential think tank Centre for Cities recently published a report on the role of commercial space in shaping city centre economies. The report used rates data to look at the mix of retail, office, food and leisure, industrial, warehouse and other uses in cities, drawing conclusions about the best mix to support a thriving retail offer. On the basis of cities such as Manchester, Leeds and Nottingham, the report suggests that “the strongest city centres have a large share of office space compared to other types of commercial property. This office space tends to be of higher quality, and these city centres tend to have a lower share of high street vacancies. This is because the office space leads to footfall on the high street.”
11. However, the report and its associated data set shows that the two cities with the lowest vacancy rates are Cambridge (6.92%) and York (7.03%), with city centre economies driven by tourism rather than office occupancy. In York, 50% of our city centre commercial space is retail (41%) or food and leisure (9%), supported by 28% office space which is higher quality than the national average.
12. This mix demonstrates the challenges that our city centre faces. As our Economic Strategy recognises, York has high levels of employment in low paid work such as retail, food and leisure, and tourism. To make housing in the city more affordable for residents, we need to grow more high paid jobs and support lower paid industries to be commercially successful so that they can increase pay. Our current strategy focuses

entirely on growing more jobs in better paid industries, while our city centre economy is driven by tourism, retail, food and leisure.

Vacant premises in York City Centre

- Despite recent headlines and the very noticeable cluster of vacancies in Coney Street, as noted above, York has the second lowest vacancy rate of all UK cities. Looking at the vacancy rate recorded by our Business Rates team over the past 7 years, the level of shop vacancies is currently lower than it has been for the last 3 years. There are, however, two “problem areas” – Coney Street and Goodramgate – where vacancies are clustered..



- Coney Street is our classic high street with large big-name shops and the highest rents as demonstrated in the rent hot spot map from the Deloitte 2013 report. Much of the street is owned by pension funds and corporate landlords as part of large portfolio holdings, meaning that ownership is remote and unresponsive. The public realm is difficult, with a tall, narrow street which needs to accommodate delivery lorries and is thus hard to turn over to street cafes and other leisure uses. The rental market is currently adjusting to much-publicised Next CVA arrangement which is forcing down rents. Beyond working on the public realm, there are limited options for us to intervene on Coney Street.

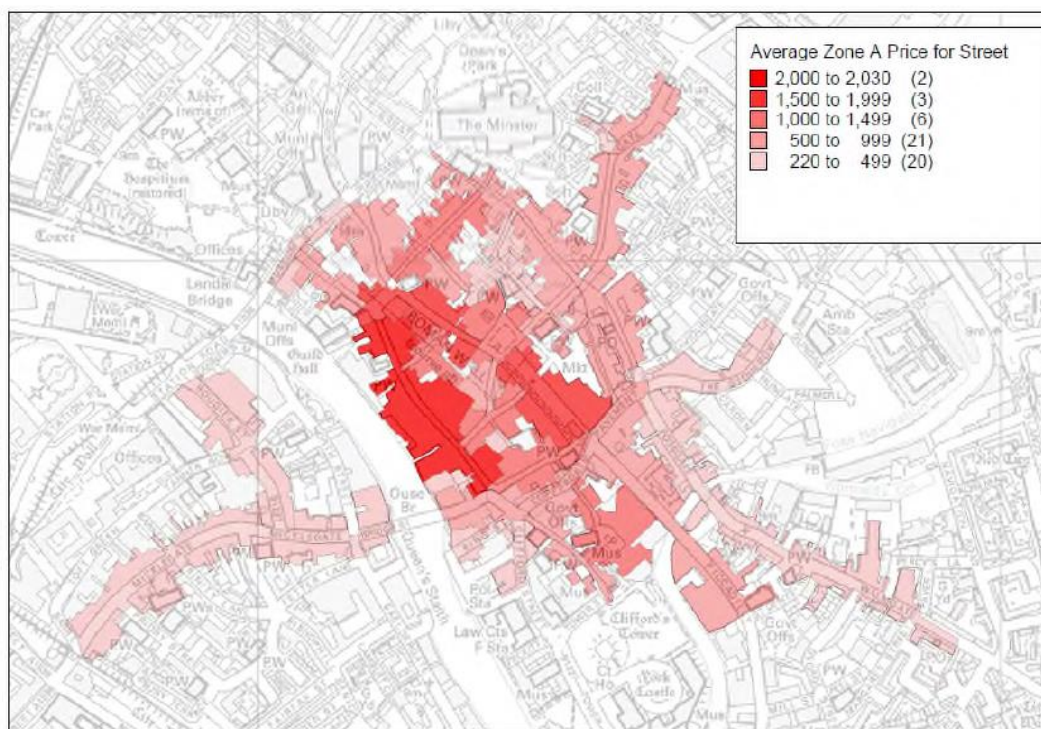


Figure 3: Heat map of Rent in York

15. In Goodramgate, rents are approximately 1/3 of the per sq ft rates in Coney Street, and the street on the edge of the core retail area. There are also problems with public realm because of the need to provide car access for disabled parking, and there is a cluster of vacant shops. There is probably more scope for intervention here, and there are some encouraging signs, including the establishment of an independent traders group and some new occupiers.
16. In terms of our own retail portfolio, there are currently no city centre vacancies. The recent purchase of Back Swinegate is providing a good return, and there is clearly an option, funding permitting, to extend Council ownership to both generate further rental income and provide more options for regeneration.
17. Beyond these ongoing issues and challenges, there are several “problem occasions” when the city centre environment must accommodate competing interests. On race days, there is often an influx of race goers seeking to extend their day out. In the run up to Christmas, the city centre can be difficult to move through because of sheer weight of numbers. On weekend evenings, particularly Saturdays, the popularity of York as a venue for hen nights can conflict with the needs of families. And as we saw over this summer, we are very reliant on rainfall to keep the streets clean, so when it doesn’t rain, the streets can get dirty. Much

of the negative media coverage of the city centre is as a result of these factors.

Business Rates

18. Much has been made of the cost of business rates for city centre retailers, and current campaigns by retailers and politicians are promoting a fundamental review of the rates system. This is currently based on the rental cost of premises, providing significant financial challenges for shopkeepers in the city centre. The way that rates are calculated means that they can add nearly 50% to the cost of premises – the rates on a shop with rental costs of £50,000 would be around £22,000 to £24,000 depending on the tenant, equivalent to the costs of a member of staff.

Conclusions

19. York's city centre is used by a wide range of people for many purposes. Underpinning its success, however, is the strength of our tourism industry and the money that visitors bring and spend in our shops. Despite the cluster of empty shops on Coney Street, our city centre is performing better than any other city with the exception of Cambridge. However, the pace of change in retail is accelerating, and the future success of York is not guaranteed. The areas where City of York Council can influence its development include:

- the public realm,
- our own premises,
- the rates system,
- promotion of the city centre
- transport and the highways
- the Planning system

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Wards Affected: Guildhall

All

For further information please contact the author of the report

Background Papers: None

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Economy & Place Scrutiny Committee - Workplan 2018-19

26 June 2018	<ol style="list-style-type: none"> 1. Attendance of Executive Mbr for Economic Development & Comm Engagement – Priorities & Challenges for 2018/19 2. Presentation on Economic Strategy Implementation 3. Update on Effectiveness of Green Waste Collections 4. Work Plan 2017/18
24 July 2018	<ol style="list-style-type: none"> 1. Attendance of Exec Mbr for Environment 2. Attendance of Exec Mbr for Transport & Planning 3. Year End Finance & Performance Monitoring Report 4. Scoping Report on Economy of York city centre 5. Work Plan 2017/18
25 Sept 2018	<ol style="list-style-type: none"> 1. Finance & Performance Monitor 1 2. CYC Flood Defences Action Plan 3. Update report on recycling and comingling 4. Economic Health of York City Centre – establish evidence base 5. Work Plan 2017/18
28 Nov 2017	<ol style="list-style-type: none"> 1. Make It York Bi-annual Update 2. Economic Health of York City Centre – evidence from MIY, BID and York Retail Forum 3. Work Plan 2017/18
29 Jan 2019	<ol style="list-style-type: none"> 1. CYC Flood Defences Action Plan – Biannual Update 2. Finance & Performance Monitor 2 3. Economic Health of York City Centre – recommendations for Council to focus on supporting a thriving city centre 4. Work Plan 2017/18

19 March 2019

1. Finance & Performance Monitor 3
2. Update Report from the Managing Director of BID
3. Work Plan 2017/18